



NOTICE OF MEETING

CABINET MEMBER FOR TRAFFIC & TRANSPORTATION

WEDNESDAY, 10 AUGUST 2016 AT 9.00 AM

CONFERENCE ROOM A - CIVIC OFFICES - FLOOR 2

Telephone enquiries to Joanne Wildsmith, Democratic Services Tel: 9283 4057

Email: joanne.wildsmith@portsmouthcc.gov.uk

CABINET MEMBER FOR TRAFFIC & TRANSPORTATION

Councillor Jim Fleming (Conservative)

Group Spokespersons

Councillor Lynne Stagg, Liberal Democrat

Councillor Stuart Potter, UK Independence Party

Councillor Yahiya Chowdhury, Labour

(NB This Agenda should be retained for future reference with the minutes of this meeting.)

Please note that the agenda, minutes and non-exempt reports are available to view online on the Portsmouth City Council website: www.portsmouth.gov.uk

Deputations by members of the public may be made on any item where a decision is going to be taken. The request should be made in writing to the contact officer (above) by 12 noon of the working day before the meeting, and must include the purpose of the deputation (for example, for or against the recommendations). Email requests are accepted.

AGENDA

- 1 Apologies**
- 2 Declarations of Members' Interests**
- 3 TRO 28 2016 Abbeydore Road (Pages 1 - 14)**

The purpose of the report by the Director of Transport, Environment & Business Support is to consider the responses to the public consultation on proposals under TRO 28 2016: Abbeydore Road. When objections are received to proposed Traffic Regulation Orders, it is a statutory requirement to consider them at a formal decision meeting.

RECOMMENDED that the proposed verge parking places (wholly/

partially) in Abbeydore Road are implemented as per the scheme design.

Members of the public are now permitted to use both audio visual recording devices and social media during this meeting, on the understanding that it neither disrupts the meeting or records those stating explicitly that they do not wish to be recorded. Guidance on the use of devices at meetings open to the public is available on the Council's website and posters on the wall of the meeting's venue.

Agenda Item 3



Portsmouth
CITY COUNCIL

Title of meeting: Traffic and Transportation Decision Meeting

Date of meeting: 10 August 2016

Subject: TRO 28 2016 Abbeydore Rd

Report by: Alan Cufley, Director of Transport, Environment and Business Support

Wards affected: Paulsgrove

Key decision: No

Full Council decision: No

1. Purpose of report

- 1.1. To consider the responses to the public consultation on proposals under TRO 28 2016: Abbeydore Road. When objections are received to proposed Traffic Regulation Orders, it is a statutory requirement to consider them at a formal decision meeting.

Appendix A: Public notice detailing the proposals (page 5)
Appendix B: Full residents' responses to the proposals (pages 6 - 8)

2. Recommendation

That the proposed verge parking places (wholly/ partially) in Abbeydore Road are implemented as per the scheme design.

3. Background

- 3.1 Ward Councillors and residents requested a solution to address the parking issues encountered in Abbeydore Road. This is due to the excessive parking with many residents parking on the footways and grass verges. The solution for parking aims to legitimise the current parking practises delivering a formal parking arrangement with formalised parking (240 metres of parking space), disabled parking spaces and if viable the option for residents to have their own parking space via a dropped kerb.

4. Reasons for recommendations

- 4.1 Public consultation on the TRO 28 2016 took place 10 - 31 May 2016. During the 21 day consultation period 4 responses were received:

2 in support, 2 against.

- 4.2 The responses to the public consultation are recorded in full at Appendix B with only one objection still standing as the other one has been addressed satisfactorily and has been withdrawn.
- 4.3 In addition to the consultation responses, the reasons for the recommendation include:
- The improvement scheme is generally supported by residents as evidenced by the single objection and positive response at the public meetings.
 - The scheme has been designed to ensure traffic flow is maintained, to improve parking facilities for the residents and their visitors, and to enhance the local environment.
 - To fulfil the Council's obligation to safeguard vulnerable road users.

5. Consultation

- 5.1 A public meeting was held with councillors, officers and residents in October 2015 to discuss and inform the project. This provided an opportunity for residents to influence the scheme design based on their local experience. At this last residents meeting, on 22nd October 2015, there were approximately 17 residents in total, all were in broad agreement as to what measures would be put in place. Some residents did enquire as to whether they could have a dropped crossing and those assessed as feasible are marked on the scheme design.

6. Equality Impact Assessment

- 6.1 A Preliminary Equality Impact Assessment has been completed for this scheme. From this it has been determined that a full equality impact assessment is not required as the recommendations do not have a negative impact on any of the protected characteristics as described in the Equality Act 2010. These include Age, Disability, Race, Transgender, Gender, Sexual orientation, Religion or belief, relationships between groups, and other socially excluded groups.

7. Legal implications

- 7.1 It is the duty of a local authority to manage its road network with a view to achieving, so far as may be reasonably practicable having regard to its other obligations, policies and objectives, the following objectives:
- (a) securing the expeditious movement of traffic on the authority's road network; and
 - (b) facilitating the expeditious movement of traffic on road networks for which another authority is the traffic authority.

- 7.2** Local authorities have a duty to take account of the needs of all road users, take action to minimise, prevent or deal with congestion problems, and considers the implications of decisions for both their network and those of others.
- 7.3** A local authority may by order designate parking places on highways in their area for vehicles or vehicles of any class specified in the order and the authority may make charges for vehicles left in parking places so designated
- 7.4** In determining what parking places are to be designated the authority shall consider both the interests of traffic and those of the owners and occupiers of adjoining property, and in particular the matters to which the authority shall have regard include -
- a) the need for maintaining the free movement of traffic;
 - b) the need for maintaining reasonable access to premises; and
 - c) the extent to which off-street parking accommodation, whether in the open or under cover, is available in the neighbourhood ;
 - d) the extent to which such parking accommodation is likely to be encouraged there
- 7.5** There is a requirement to consult with the chief officer of police of any police area in which any road to which the order is to relate is situated
- 7.6** A proposed TRO must be advertised and the statutory consultees notified and given a 3- week period (21 days) in which to register any support or objections. Members of the public also have a right to object during that period. If objections are received to the proposed order the matter must go before the appropriate executive member for a decision whether or not to make the order, taking into account any comments received from the public and/or the statutory consultees during the consultation period.

8. Director of Finance's comments

- 8.1. The scheme 'Verge hardening' is listed on the Traffic and Transport Capital Programme with a budget of £100k. The source of funding is corporate resources set aside for the delivery of this project to protect grass verges and improve the parking provision in Paulsgrove. The Abbeydore Road scheme in Paulsgrove is estimated to cost £59,592 and there is sufficient budget available.

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Signed by:
Alan Cufley
Director of Transport, Environment and Business Support

Alan Cufley, Director of Transport, Environment and Business Support
Portsmouth City Council, Civic Offices, Guildhall Square, Portsmouth PO1 2NE

Background list of documents: Section 100D of the Local Government Act 1972

The following documents disclose facts or matters, which have been relied upon to a material extent by the author in preparing this report:

Title of document	Location
4 emails	Transport Planning, 4 th floor, Civic Offices
Preliminary EIA	Transport Planning, 4 th floor, Civic Offices

The recommendation(s) set out above were approved/ approved as amended/ deferred/ rejected by on

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Signed by:
Councillor Jim Fleming
Cabinet Member for Traffic and Transportation

Appendix A: TRO 28 2016 public consultation notice

9 May 2016

THE PORTSMOUTH CITY COUNCIL (ABBEYDORE ROAD) (VERGE PARKING PLACES) (NO.28) ORDER 2016

Notice is hereby given that Portsmouth City Council proposes to make the above Order under Section 32 of the Road Traffic Regulation Act 1984. The effect would be as detailed below:

All disabled bays to remain, but relocated onto adjacent level verge.

A) VERGE PARKING PLACES (WHOLLY OR PARTIALLY)

1. Abbeydore Road

(a) North side;

- (i) a 22m length outside even Nos. 2-6
- (ii) a 34m length outside even Nos. 10-16
- (iii) an 11m length outside even Nos. 22-24
- (iv) an 11m length outside No.26
- (v) a 26m length outside Nos. 36-40
- (vi) a 23m length outside Nos. 42-48

(b) South side;

- (i) a 18m length outside odd Nos. 7-9
- (ii) a 27m length outside odd Nos. 13-19
- (iii) a 17m length from odd No.25-29
- (iv) a 7m length between odd Nos. 39-41
- (v) a 15m length outside odd Nos. 43-45
- (vi) a 7m length outside No.51

REASONS FOR ORDER

Abbeydore Road consists of a limited amount of off- road parking, causing the majority of residents to park their vehicles on the highway. This often leaves insufficient space for larger vehicles, and potentially emergency vehicles, to use the remaining narrow carriageway.

Alternatively, vehicles frequently park completely on the north footway creating problems for pedestrians. The measures within this order aim to ensure that traffic management, parking and pedestrian needs are accommodated.

A copy of this Public Notice can be viewed on Portsmouth City Council's website - visit www.portsmouth.gov.uk and search 'traffic regulation orders 2016' - or at the Main Reception, Civic Offices, along with a plan and a copy of the draft Order.

Persons wishing either to object to or support these proposals may do so by sending their representations in writing via email to **engineers@portsmouthcc.gov.uk** or in writing to Nikki Musson, Transport Planning, Portsmouth City Council, Civic Offices, Portsmouth PO1 2NE, quoting ref **TRO 28/2016** by **30 May 2016** stating the grounds of objection/support.

Under the provisions of the Local Government (Access to Information) Act 1985, any letters of representation which are received may be open to inspection by members of the public.

Alan Cufley, Director of Transport, Environment and Business Support
Portsmouth City Council, Civic Offices, Guildhall Square, Portsmouth PO1 2NE

Appendix B: Public response to the proposals

1. Support

Resident, Abbeydore Road

Dear sir or madam I am writing to you to support the planned parking measures in Abbeydore rd Paulsgrove because at the moment the parking situation is a nightmare, people including the police having to park on the pavement which is obviously dangerous. I know that I am late in doing this but have been on holiday. Hopefully you can take this in to account.

Ref TRO

Resident, Abbeydore Road

I can confirm that I agree with the parking plans for Abbeydore Road, Pauls grove, the paths are always full with cars and vans meaning it can be difficult to see down the road for oncoming cars, bikes etc. Thanks

2. Objections

Resident, Abbeydore Road

Several residents are not happy with what is presumed to the road regarding the parking issues, North side don't like the idea of cars parked half on pavement, dropped kerbs, no mention regarding dropped kerbs, moving of disable bays, this does not seem to be what was decided at the last meeting, several residents who would like dropped kerbs would like to know costs, we need another meeting before anything is done so that everyone knows what is happening. North side, Walford road end, this would be a problem.

This objection was subsequently withdrawn following clarification and further discussion.

Resident, Abbeydore Road

This objection still stands hence the report. Resident's objection and responses provided.

<u>Abbeydore Road - TRO</u>		<u>Date: 6th July 2016</u>
<u>Objection - MF</u>		
	Objection	Response
1.	There are a number of cars parking on the north side pavement which are from mainly one property which has three taxi drivers, maybe the company 626 could be contacted?	We do not currently have any powers to deal with cars parking on the pavement. This currently would come under an obstruction of the highway and would need to be reported to Hampshire Constabulary who may take action.
2.	The surface of our road is the main concern to the majority of residents	<ul style="list-style-type: none"> The roads included in the Highways Maintenance PFI contract are divided into 3 categories - Principal, Secondary and Tertiary. The majority of residential roads are within the tertiary network; Renewal is carried out via the Tertiary Network Fund which is decided via a joint process between Portsmouth City Council

<u>Abbeydore Road - TRO</u>		<u>Date: 6th July 2016</u>
<u>Objection - MF</u>		
Objection	Response	
	<p>and Colas;</p> <ul style="list-style-type: none"> • Each year 25% of the roads are surveyed by an independent company and the data produced is then processed through the Network Condition Index software by Portsmouth City Council and Colas; • The survey is a detailed visual survey that records defects on the surface of the road through the UK Pavement Management System Inspectors (UKPMS); • UKPMS is the national standard for pavement management systems for the assessment of local road network system • The roads are scored out of 10 with a score of 1.6 classed as a fail • Based on this data a list of roads for resurfacing is drawn up and at this point anecdotal evidence, proximity to strategic locations such as schools and hospitals are included • Using all of this information the final annual program is drawn up and approved <p>The PFI team this year went through an extensive inspection regime to re-validate the sites that have been qualified for maintenance so as to make the best use of value for money. Using the results of the above procedure and the additional inspections a five year maintenance plan was drawn up. The plan will be revisited annually.</p> <p>Abbeydore Road is a concrete base road with a very fine (6-10mm) covering of a material called surface dressing. The surface dressing is now debonding from the concrete and is slowly being removed by the traffic.</p> <p>Although the road is aesthetically poor, the road structure is strong, with no weak areas or areas of settlements or depressions unsafe to drive on. Taking all this parameters into consideration Abbeydore Road is not included in the programme of works. We are monitoring and reassessing the network annually and we might take corrective actions if any of the characteristics of the road change.</p>	
3.	The plan to have cars	The Waste Collection Inspector confirmed they

<u>Abbeydore Road - TRO</u>		<u>Date: 6th July 2016</u>
<u>Objection - MF</u>		
	Objection	Response
	parked half on pavement would restrict access to our properties (i.e. getting bins out, shopping in	carry out a front boundary collection unless a resident has an assisted collection, so unless the waste cannot be placed on the pavement, and it should be fine as they have to move waste between vehicles daily. The proposal will have no real effect on them carrying out their work.
4.	The proposed plans would also cause a chicane effect with cars dotted on both sides	<p>On street parking in general has a natural traffic calming effect due to reducing the carriageway width.</p> <p>The proposed half on half off parking will also provide this traffic calming effect.</p> <p>Staggered parking on each side of the carriageway does not reduce safety by creating a chicane effect. Instead, it provides oncoming vehicles with space to make progress and then pull in to give way. This provides a better alternative to a long stretch of parking one side which encourages drivers to rapidly accelerate to get past as there is little opportunity to give way.</p>
5.	We would not want to be parking our vehicles on the north side of Abbeydore Road as it would not allow large lorries to turn easily and may result in damage being caused	This comment has been taken on board. The design has been amended to remove parking on the north side of Abbeydore Road (o/s No 48) near its junction with Walford Road to facilitate HGV movements round the junction (please refer to the attached updated proposal).
6.	Alternative options	We have undertaken a number of visits, conducted consultation and met with residents. Thank you very much for your valuable comments which have been taken on board (please refer to point 5 above).



Equality Impact Assessment

Preliminary assessment form v5 / 2013

www.portsmouth.gov.uk

The preliminary impact assessment is a quick and easy screening process. It should:

- identify those policies, projects, services, functions or strategies which require a full EIA by looking at:
 - negative, positive or no impact on any of the equality groups
 - opportunity to promote equality for the equality groups
 - data / feedback
- prioritise if and when a full EIA should be completed
- justify reasons for why a full EIA is not going to be completed

Directorate:

Director of Transport, environment & business support

**Function e.g. HR,
IS, carers:**

Road Safety

Title of policy, service, function, project or strategy (new or old) :

Paulsgrove Area Parking Improvements

Type of policy, service, function, project or strategy:

- ☐ Existing
- ☒ New / proposed
- ☐ Changed

Q1 - What is the aim of your policy, service, function, project or strategy?

To investigate the viability of a combination of off road parking and verge hardening along the entire length of Abbeydore Road and sections of Winchcombe Road and Leominster Road, in the Paulsgrove area.

As a road safety scheme, this project aims to meet the requirements of the Local Transport Plan by seeking to reduce casualties, which help PCC towards achieving the National 2012 targets. The scheme also seeks to improve the habitability of the area for residents. This scheme contributes to the following Corporate Priorities: Protect and support our most vulnerable resident. Strategically this project is in line with the overarching strategic framework of the City Council and contributes to the priorities from the Local Strategic Partnership. This project will contribute to the delivery of the Local Transport Plan 3 strategy.

Q2 - Who is this policy, service, function, project or strategy going to benefit or have a detrimental effect on and how?

This scheme will benefit all road and pedestrian users of Abbeydore Road and sections of Winchcombe Road and Leominster Road, in the Paulsgrove area with the increased parking options congestion will reduce.

The scheme will ensure that both the footway and carriageway are not obstructed by vehicles parked incorrectly. This will ensure access can be maintained for emergency vehicles and vulnerable non-motorised users are unimpeded on the footway and not forced into the road and put at risk by oncoming traffic.

Q3 - Thinking about each group below, does, or could the policy, service, function, project or strategy have a negative impact on members of the equality groups below?

Group	Negative	Positive / no impact	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
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If the answer is "negative" or "unclear" consider doing a full EIA

Q4 - Does, or could the policy, service, function, project or strategy help to promote equality for members of the equality groups?

Group	Yes	No	Unclear
Age	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy or maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q5 - Do you have any feedback data from the equality groups that influences, affects or shapes this policy, service, function, project or strategy?

Group	Yes	No	Unclear
Age	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Disability	<input checked="" type="checkbox"/>	<input type="checkbox"/>	<input type="checkbox"/>
Race	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Gender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Transgender	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

Sexual orientation	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Religion or belief	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Pregnancy and maternity	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>
Other excluded groups	<input type="checkbox"/>	<input checked="" type="checkbox"/>	<input type="checkbox"/>

If the answer is "no" or "unclear" consider doing a full EIA

Q6 - Using the assessments in questions 3, 4 and 5 should a full assessment be carried out on this policy, service, function or strategy?

☐ yes ☒ No

Q7 - How have you come to this decision?

PCC TEBS wish to proceed with the scheme.

Consultation with residents showed support.

The impact of this scheme will improve accessibility for footway users compared to the current situation, as the scheme will ensure that both the footway and carriageway are not obstructed by vehicles parked incorrectly. This will ensure access can be maintained for emergency vehicles and vulnerable non-motorised users are unimpeded on the footway and not forced into the road and put at risk by oncoming traffic.

If you have to complete a full EIA please contact the Equalities and diversity team if you require help
Tel: 023 9283 4789 or email: equalities@portsmouthcc.gov.uk

Q8 - Who was involved in the EIA?

Barni Fry - Projects Team Manager;
Cellestine Jeacock - TEBS Project Manager

This EIA has been approved by:

Contact number:

Date:

Please email a copy of your completed EIA to the Equality and diversity team. We will contact you with any comments or queries about your preliminary EIA.

Telephone: 023 9283 4789

Email: equalities@portsmouthcc.gov.uk

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